# ANNUAL REPORT

Missouri Ethics Commission



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2016 Annual Report

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# **Missouri Ethics Commission – Annual Report**

## **Commission Overview: Authority and Mission**

The Missouri Ethics Commission was established by the Missouri General Assembly in 1991 with the passage of SB 262 (§§105.955 – 105.963, RSMo). The Commission consists of 6 members, 3 Republicans and 3 Democrats, who are appointed by the Governor with the advice and consent of the Senate. Each member is appointed for a four year term.

The Commission acts through its Executive Director and a full-time professional, non-partisan staff. Under state statute, the Commission is responsible for the following:

- Lobbyist registration and reporting of lobbyist expenditures
- Campaign finance reporting for those committees filing reports with the Commission
- Receiving Personal Financial Disclosure Statements (Financial Interest Statements) and maintaining an up-todate list of required filers

The Commission has the authority to conduct audits and investigations to ensure that lobbyists, committees and public officials are properly filing reports. In addition, the Commission has the authority to investigate complaints relating to the conflict of interest laws (§§105.450 to 105.468, RSMo), provisions of the Missouri Constitution or a statute or local order, ordinance or resolution relating to the official conduct of public officials or employees.

As part of the Commission's efforts to ensure compliance with reporting laws, the Commission is actively engaged in training for public officials and candidates, particularly relating to the campaign finance laws (Chapter 130, RSMo and Article VIII, Section 23 of the Missouri Constitution) and conflict of interest laws. For example, the Commission is currently providing information regarding a recently adopted constitutional amendment which places certain restrictions on how committees are funded.

The Commission staff has adopted its current Strategic Plan which includes the following Mission Statement:

The MEC serves the public interest by promoting and maintaining transparency, accountability, and compliance with campaign finance, lobbying, and conflict of interest laws. We educate and assist the citizens of Missouri, public officials, lobbyists, and those participating in public elections by increasing awareness and understanding of the law. We investigate and enforce these laws consistently.

We hope that you get a better idea of the work the Commission does by reviewing this Annual Report. While we are issuing this report in 2017, the report reflects our analysis of data as reported to the Commission in 2015. If you are interested in learning more about the Commission and the work we do, please visit our website at <a href="https://www.mec.mo.gov">www.mec.mo.gov</a>.

James Klahr

**Executive Director** 

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# **Campaign Finance**

## **Introduction & Purpose**

**Campaign Finance Disclosure** is required when individuals, groups, and entities receive money (contributions) and/or spend money (makes contributions or expenditures (paid or incurred)) to support or oppose a candidate or ballot measure. The law requires record-keeping and, in most instances, reporting of this activity. The purpose for these disclosure requirements is to provide accountability, transparency, and enforceability. See Chapter 130 RSMo for more information.

Commission staff members assist filers in complying with the statutes via telephone inquires, e-mail inquiries, and statewide training seminars. The individuals required to file committee disclosure reports are a person or any combination of persons, who accept contributions or make expenditures exceeding certain dollar thresholds for the purpose of attempting to influence the action of voters. Staff receives, processes, and, if necessary, audits the reports. The number of reports received varies depending on the election year. The even numbered calendar years will contain six to eight reporting deadlines, while the odd numbered calendar years will contain only four to five reporting deadlines.

A **campaign finance committee** is a person or group of persons who accept money from others (contributions received) or spends or incurs money (expenditures made) to influence the action of voters for or against candidates and/or ballot measurers, or to pay a campaign debt. See §130.011 RSMo for full definition of "committee" and "person". Once the money spent or received exceeds certain dollar amounts a campaign finance committee must be formed and registered.

A candidate committee is the most common type of campaign finance committee. The type of office a candidate is running for, the amount of money accepted (contributions received), and the amount of money spent or incurred (expenditures made) by the candidate determines his/her level of reporting and whether or not the candidate has to form and register a campaign finance committee. In general, committees are required to register and file disclosure reports with the MEC. Only campaign committees formed to support or oppose a local ballot issue have the option of registering and reporting with either the MEC or their local election authority (county clerk or board of election commissioners).

NOTE: Data is compiled from reports from committees that are registered with the MEC and subsequently file their reports with the MEC; local committees filing only with their local election authorities are not included.

• See When to Form and Register a Committee for specifics.

# **Campaign Finance**

#### 2015 Statistics

#### **Total Campaign Finance Activity as Reported to the MEC in 2015**

| Category                                     | Amounts*        |
|--|-----------------|
| Total Receipts**                             | \$51,963,886.34 |
| Total Expenditures                           | \$21,014,882.57 |
| Total Contributions Made To Other Committees | \$11,593,345.53 |

<sup>\*</sup> Amounts reflect activity during 2015.

**Registered Campaign Finance Committees:** There were 1,977 campaign finance committees actively registered with the MEC during 2015. Eleven were candidates for statewide office, general assembly, and certain municipal offices who received or spent \$500 or less who were exempt from forming a committee and filed a Statement of Exemption with the MEC.

| 2015 Campaign Finance Committee Types | Number | Definition  |
|---------------------------------------|--------|---|
| Campaign                              | 61     | Formed to support or oppose ballot measure(s) in a specific election or for the retention of judges appointed under the nonpartisan court plan.   |
| Candidate                             | 978    | Formed by a single candidate for office in a specific election. Contributions received are used in the specific election to support the candidacy. The candidate may have only one candidate committee per office sought. |
| Continuing (Political Action/PAC)     | 833    | Formed to support or oppose candidate(s) or ballot measure(s), and to remain in existence beyond any one election cycle.  |
| Debt Service                          | 45     | Formed to retire a candidate committee's debt as reported on the 30 Day After Election campaign finance disclosure report. May stay in existence no more than 18 months after forming.                                    |
| Exploratory                           | 2      | Formed to receive/spend money to determine whether an individual will seek public office.   |
| Political Party                       | 226    | Formed as a committee of a political party. A state, district, county, city,  |
| TOTAL                                 | 2,145  |   |

<sup>\*\*</sup> Receipts included both contributions received and miscellaneous receipts (e.g. Interest, returned checks, refunds).

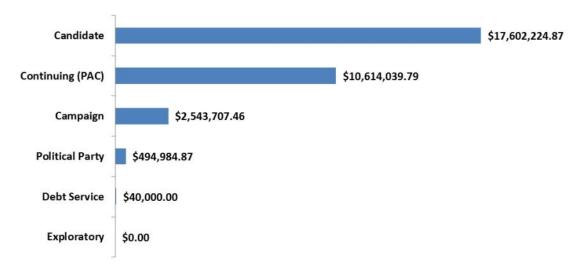
# **Campaign Finance**

#### 2015 Statistics

Large Contributions over \$5,000: Any individual or committee that receives a single contribution (including a loan, see §130.011 RSMo for full definition of contribution) from a contributor in an amount over \$5,000 must electronically report the contribution to the MEC within 48 hours of its receipt and must also report this contribution on the committee's next filed report. This report is required from all committees, including local committees, who upon receipt of a large contribution over \$5,000 must register their committee with the MEC and file the report, within 48 hours to avoid late fees.

| 2015 Reported  Contributions        | Number          | Type of contributor making large contribution  | Number |
|-------------------------------------|-----------------|--|--------|
| Received over \$5,000               |                 | Committees                                     | 307    |
| # of large contributions reported   | 1,259           | Businesses/Organizations                       | 508    |
|                                     |                 | Individuals                                    | 444    |
| of committees reporting receiving   | 282             | Type of committee receiving large contribution | Number |
| otal \$ amount reported received in | \$31,294,956.99 | Candidate                                      | 156    |
| Laurant Carataile stier and and     | ¢2,000,000,00   | Continuing (PAC)                               | 102    |
| Largest \$ contribution reported    | \$3,000,000.00  | Campaign                                       | 19     |
|                                     |                 | Debt Service                                   | 2      |
|                                     |                 | Political Party                                | 3      |
|                                     |                 | Exploratory                                    | 0      |

#### Total Amount of Contributions over \$5,000 Received by Committee Type

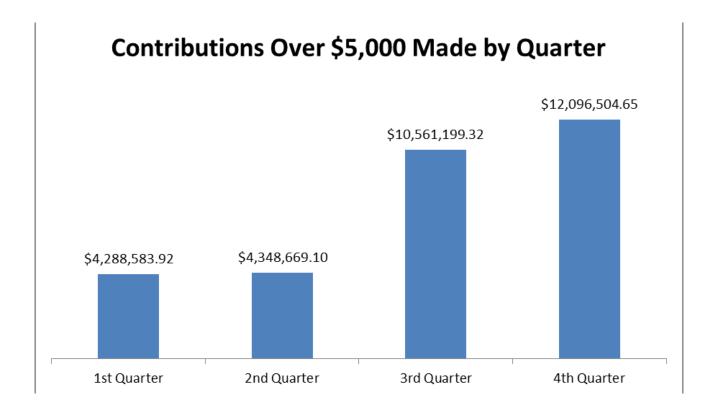


Information provided as of January 29, 2016, and is based upon data as reported to the Missouri Ethics Commission

# **Campaign Finance**

## **2015 Statistics**

Large Contributions over \$5,000 (cont.):



# **Campaign Finance**

## **2015 Statistics**

Large Contributions over \$5,000 (cont.):

| 2015 Top 20 Contributors (of reported contributions > \$5,000) | Amount         | Number of<br>Contributions<br>>\$5,000 |
|--|----------------|--|
| John G. Brunner*   | \$3,728,784.68 | 6                                      |
| Missouri Association of REALTORS                               | \$1,725,858.47 | 8                                      |
| RAI Services Company   | \$1,000,000.00 | 1                                      |
| David Humphreys  | \$725,000.00   | 4                                      |
| L.I.U.N.A. Local 110 PAC Fund                                  | \$698,579.00   | 2                                      |
| Friends of Tilley  | \$667,500.00   | 4                                      |
| CHIPP Political Account  | \$625,052.01   | 63                                     |
| Sarah Humphreys Atkins   | \$625,000.00   | 2                                      |
| Brad Bradshaw*   | \$600,682.00   | 16                                     |
| Rex Sinquefield  | \$600,000.00   | 2                                      |
| National Association of REALTORS                               | \$534,869.13   | 4                                      |
| Property Casualty Insurer's Association of America             | \$508,312.00   | 19                                     |
| Michael L Goguen Trust   | \$500,000.00   | 1                                      |
| Fred N. Sauer  | \$482,000.00   | 14                                     |
| Eastern Missouri Laborer's Educational & Benevolent Fund       | \$362,500.00   | 3                                      |
| McKinley Financial Partnership                                 | \$300,000.00   | 2                                      |
| UAW V CAP  | \$285,000.00   | 6                                      |
| Construction & General Laborers' Local No. 660                 | \$282,105.00   | 6                                      |
| D.R.I.V.E. Committee   | \$279,228.56   | 10                                     |
| August Busch III   | \$275,172.00   | 13                                     |

<sup>\*</sup>Includes contributions to their own candidate committee

# **Campaign Finance**

## **2015 Statistics**

Total receipts reported by candidate committees for statewide office and general assembly.

| Office Sought                | Total receipts reported |
|------------------------------|-------------------------|
| Governor                     | \$12,894,978.58         |
| Lt. Governor                 | \$582,469.39            |
| Secretary of State           | \$626,647.12            |
| State Auditor*               | \$91,579.85             |
| State Treasurer              | \$878,169.10            |
| Attorney General             | \$5,249,658.69          |
| Undeclared Statewide Offices | \$2,048,844.84          |
| State Senate                 | \$3,795,738.89          |
| House of Representatives     | \$5,473,896.43          |

<sup>\*</sup>Unlike other statewide offices the state Auditor is elected in 2018 rather than 2016

Total receipts reported for candidate committees for county offices and municipalities with a population over 100,000:

| County/Municipality  | Total receipts reported |
|----------------------|-------------------------|
| City of St. Louis    | \$1,868,807.42          |
| City of Kansas City  | \$1,827,492.16          |
| St. Louis County     | \$752,804.84            |
| Jefferson County     | \$152,880.24            |
| St. Charles County   | \$149,818.20            |
| City of Columbia     | \$144,162.67            |
| City of Springfield  | \$137,487.89            |
| Boone County         | \$109,639.44            |
| Jackson County       | \$84,621.29             |
| Franklin County      | \$80,482.05             |
| Greene County        | \$69,499.32             |
| City of Independence | \$59,225.41             |
| Clay County          | \$48,068.41             |
| Jasper County        | \$25.00                 |

# **Campaign Finance**

#### 2015 Late Fee Assessment

#### **Late Fee Introduction**

Sections 105.492 and 105.963 RSMo, give the Executive Director of the Missouri Ethics Commission the authority to assess late filing fees for reports not filed by the statutory deadline.

Campaign Finance Disclosure Reports (§105.963) - Candidates for office and campaign finance committees are required to timely file campaign finance disclosure reports with the Missouri Ethics Commission. A candidate committee or a campaign finance committee which fails to timely file a campaign disclosure report shall be assessed a late filing fee of ten dollars (\$10) per day for each day the report is not received by the Missouri Ethics Commission up to a maximum of \$3,000. However, a candidate committee which fails to file an 8-day before the election report shall be assessed a late filing fee of one hundred dollars (\$100) per day for each day the report is not received, until the day after the election, when the late fee accrues at \$10 per day up to a maximum of \$6,000.

#### **Late Fee Assessment**

| Committee Type   | # of Reports<br>Assessed | \$ Assessed |
|--|--------------------------|-------------|
| Candidate  |                          |             |
| Statewide  | 5                        | \$760.00    |
| General Assembly   | 26                       | \$6,930.00  |
| Other Candidate Committees Required to File with the MEC | 65                       | \$6,360.00  |
| PAC  | 114                      | \$25,670.00 |
| Political Party  | 14                       | \$1,860.00  |
| Campaign   | 8                        | \$1,250.00  |
| 2015 Total   | 232                      | \$42,830.00 |

| Report Types                    | # of Reports | \$ Assessed |
|---------------------------------|--------------|-------------|
| Quarterly                       | 122          | \$13,310.00 |
| 8 Day Before Election           | 40           | \$10,700.00 |
| 30 Day After Election           | 13           | \$730.00    |
| Large Contribution Over \$5,000 | 51           | \$17,840.00 |
| 40 Day Before Election          | 6            | \$250.00    |
| 2015 Total                      | 232          | \$42,830.00 |

# Lobbying

## **Introduction & Purpose**

A lobbyist is a person who attempts to influence the action of government (see §§105.470-105.478 RSMo for more information). A lobbyist principal is any person, business entity, governmental entity, religious organization, non-profit corporation or association who employs, contracts for pay, or otherwise compensates a lobbyist. There are four types of lobbyists:

- Legislative lobbyist
- Executive lobbyist
- Judicial lobbyist
- Elected local government official lobbyist

A lobbyist may register to lobby any or all of these government branches. Each lobbyist must do the following:

- Register annually with the Missouri Ethics Commission
- Pay a \$10 annual registration fee
- File monthly reports disclosing any monies spent on elected officials, their spouses, and dependent children, and/or staff, and disclosing business relationships with public officials.

Failure to timely file the monthly statement results in a \$10 per day late fee. A registered lobbyist may terminate their registration at any time.

A lobbyist or lobbyist principal must file a List of Principals and Legislative Action report with the Missouri Ethics Commission by March 15 and May 30 of each year.

#### **Reported Lobbyist Expenditures**

Lobbyists report monies spent by the lobbyist principal and/or the lobbyist. They report monies spent on behalf of public officials, their staff and employees, spouses, and dependent children. Lobbyist expenditures include:

- Printing & Publication
- Media & Other Advertising
- Travel
- Entertainment
- Honorariums/Gifts
- Meals/Food/Beverages
- Other

<sup>•</sup> See <u>Lobbyist Tutorials & FAQS</u> on our website.

# Lobbying

#### 2015 Statistics

**Registered Lobbyists:** Each lobbyist shall, not later than January fifth of each year or five days after beginning any activities as a lobbyist, file standardized registration forms, verified by a written declaration that it is made under penalty of perjury, along with a filing fee of ten dollars, with the commission. There were 916\* lobbyists registered with the MEC during the calendar year 2015.

| 2015 Lobbyist Type                | Number |
|-----------------------------------|--------|
| Legislative                       | 677    |
| Executive                         | 627    |
| Judicial                          | 8      |
| *Legislative/Executive/Judicial   | 289    |
| Elected local government official | 545    |

<sup>\*</sup>One lobbyist may register as more than one type.

#### **Reported Expenditures:**

Each month registered lobbyists electronically report to the Commission their expenditures for the prior month and any direct business relationship, association, or partnership the lobbyist has with a public or elected local government official.

Reported expenditures include data from January 2015 through December 2015, as reported in lobbyists' monthly reports filed through January 2016.

| 2015 Official Type          | Total # of<br>Expenditures | Reported Amount Spent on Official | Reported Amount Spent on Staff | Reported Amount Spent on Family |
|-----------------------------|----------------------------|-----------------------------------|--------------------------------|---------------------------------|
| Representatives             | 5,309                      | \$164,625.67                      | \$16,371.65                    | \$12,370.60                     |
| Senators                    | 2,024                      | \$46,369.96                       | \$19,154.13                    | \$4,276.66                      |
| Statewide Elected Officials | 26                         | \$863.45                          | \$84.90                        | -                               |
| Supreme Court Judges        | 2                          | \$108.00                          | -                              | -                               |
| Local Elected Officials     | 395                        | \$32,280.01                       | -                              | -                               |
| Other Public Officials      | 1,768                      | \$2,966.22                        | \$40,556.91                    | \$3,887.71                      |
| Total                       | 9,524                      | \$247,213.31                      | \$76,167.59                    | \$20,534.97                     |

# Lobbying

## **2015 Statistics**

#### **Reported Expenditures (continued):**

Group expenditures are expenditures made on behalf of a group of public officials, their staff, employees, spouses, or dependent children on any single occasion when any of the following groups are invited, in their entirety, in writing: all members of the Senate or House; all members of a Joint Committee of the General Assembly; all members of a Standing Committee of the Senate or House; and, all members of a caucus of the majority or minority party of the Senate or House.

| Group                   | Reported Expenditures |
|-------------------------|-----------------------|
| General Assembly        | \$198,859.51          |
| Senate                  | \$46,548.20           |
| House                   | \$25,346.55           |
| Majority Caucus: House  | \$20,992.34           |
| Majority Caucus: Senate | \$9,233.85            |
| Minority Caucus: Senate | \$3,526.06            |
| Minority Caucus: House  | \$4,033.05            |
| Total                   | \$308,539.56          |

# Lobbying

#### 2015 Late Fee Assessment

#### **Late Fee Introduction**

Sections 105.492 and 105.963 RSMo, give the Executive Director of the Missouri Ethics Commission the authority to assess late filing fees for reports not filed by the statutory deadline.

**Lobbyist monthly expenditure reports** (105.492) - Each lobbyist is required to file a monthly expenditure report electronically. The Lobbyist Reports are due the 10<sup>th</sup> of each month for any activity occurring in the previous month. If the lobbyist made no expenditures, the lobbyist must still file a No Expenditure Report. After the 10<sup>th</sup> of the month, a lobbyist which fails to file a monthly expenditure report shall be assessed a late filing fee of ten dollars (\$10) per day for each day the report is not received by the Missouri Ethics Commission.

#### **Late Fee Assessment**

| Month Report Due | # Assessed | \$ Assessed |
|------------------|------------|-------------|
| January          | 8          | \$240.00    |
| February         | 13         | \$310.00    |
| March            | 12         | \$210.00    |
| April            | 12         | \$650.00    |
| May              | 9          | \$220.00    |
| June             | 16         | \$350.00    |
| July             | 13         | \$420.00    |
| August           | 35         | \$630.00    |
| September        | 21         | \$550.00    |
| October          | 12         | \$290.00    |
| November         | 20         | \$510.00    |
| December         | 16         | \$290.00    |
| 2015 Total       | 187        | \$4,670.00  |

## **Personal Financial Disclosure**

## **Introduction & Purpose**

Personal Financial Disclosure (PFD) statements are financial interest statements completed and filed by a public official, an employee, or a candidate. The purpose of filing a PFD is to disclose any potential conflicts of interest between the individual and the individual's political subdivision (subdivision). A subdivision includes subdistricts or special districts of the state. PFD filers must include financial information for themselves, their spouses, and dependent children. The financial information disclosed includes only sources of income, assets, and other holdings, not dollar amounts. The MEC must retain the statements which are available upon request. See §§105.483—105.492 RSMo for more information.

Staff members of the MEC assist subdivisions and filers in complying with the statutes. PFD statements are reviewed and processed. The individuals required to file a PFD statement include judges, elected and appointed office holders, candidates for elective or appointed offices, administrative assistants to the statewide office holders, members of boards and commissions, and certain employees of state agencies. 8,000 to 12,000 PFD statements are filed each year depending on the number of candidates required to file a PFD.

## 2015 Subdivisions with officials subject to PFD requirement

| Subdivision Type  | Number |
|---|--------|
| Cities & Villages   | 943    |
| Public School Districts, Charter Schools, Colleges & Universities   | 592    |
| Counties & Townships  | 427    |
| Fire Districts  | 388    |
| Water, Sewer, Levee, and Drainage Districts                         | 404    |
| Community Improvement Districts                                     | 278    |
| Road Districts  | 237    |
| Transportation Development Districts                                | 194    |
| Ambulance, 911, & Emergency Districts                               | 157    |
| Health Departments, Hospital, Nursing Home Districts                | 157    |
| Library Districts   | 124    |
| Statewide Offices, General Assembly, Boards & Commissions, Agencies | 49     |
| Senate Bill 40/Developmental Disabilities Districts                 | 62     |
| Other*  | 75     |
| Total Subdivisions  | 4,087  |

<sup>\*</sup>Other includes Senior Citizens/Services Boards, Senior Citizens Tax Board, Productive Living Boards, Light Districts, Weed/Noxious Weed Control, Johnson Grass Boards, Missouri Botanical Garden, Saint Louis Science Center, Art Museum, Zoological Boards, and other such special purpose districts.

# **Personal Financial Disclosure**

## 2015 Subdivision Statistics (cont.)

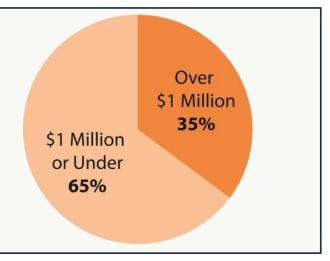
The law specifically defines those public officials and candidates (based upon the position they hold with the subdivision or the office they are seeking) required to file a PFD. The law also allows each subdivision the option of adopting its own method of disclosing conflicts of interests and provides minimum requirements. This ordinance, order, resolution, or policy must be adopted or re-adopted biennially by September 15. A certified copy of the ordinance, order, resolution, or policy must be filed with the MEC.



Each subdivision notifies the MEC of its AOB, indicating if it is:

- Over \$1 million, or
- \$1 million or under

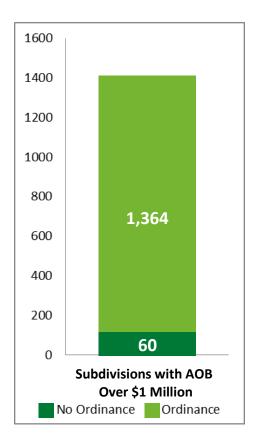
In 2015, 1,424 subdivisions recorded as having an AOB as over \$1 million with 2,663 subdivisions recorded as having an AOB \$1 million or under.



Conflict of Interest Ordinance: §105.485.4 RSMo allows a subdivision to adopt its own ordinance, order, resolution, or policy setting forth which individuals must annually file a PFD and what information must be disclosed (see Sample Ordinance on the MEC website). At a minimum each official that had a business transaction over \$500 with the subdivision, the chief administrative and chief purchasing officer(s) are required to file a PFD.

The subdivision is responsible for enforcing its ordinance, including imposing any penalties the ordinance may provide for those who fail to file or file late. If a subdivision does not adopt such an ordinance, resolution, or policy, then all public officials must file a PFD. PFDs are due each year by May 1, or if the person is newly appointed or hired, within 30 days of the appointment date, or if a candidate, within 14 days after filing closes for such office.

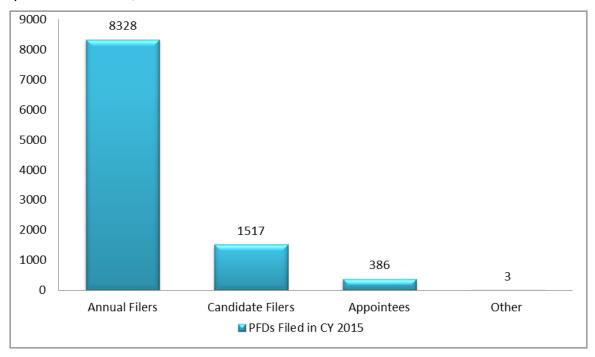
Of the 1,424 subdivisions reporting an AOB over \$1 million, 1,364 have an adopted a conflict of interest ordinance, resolution, or policy on file with the MEC.



# **Personal Financial Disclosure**

#### 2015 Statistics

The following represents the number of filers submitting a PFD statement with the MEC during the 2015 calendar year. A total of 10,234 PFDs were filed in 2015.

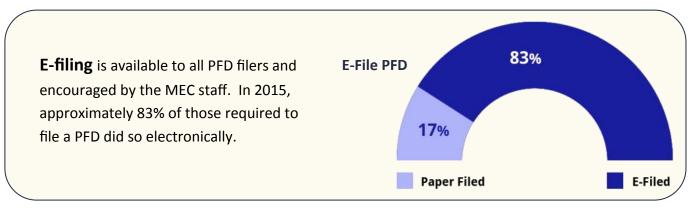


**Annual Filers** include those required or designated within their state agency or by their subdivision to file a PFD due to the position held. They must file the PFD by May 1.

**Candidate Filers** include candidates required to file a PFD due to the office they are seeking. They must file the PFD within 14 days of the closing date for candidate filing for the office.

**Appointees** include those required to file a PFD due to the position, board, or commission to which they have been appointed. They must file within 30 days of their appointment date.

**Other** includes those required to file a PFD that are not identified above, including new hires, who must file their PFD within 30 days of their hire date.



# **Personal Financial Disclosure**

#### 2015 Late Fee Assessment

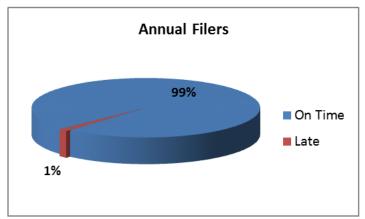
Sections 105.492 and 105.963 RSMo authorize the Executive Director of the Missouri Ethics Commission

to assess late filing fees for reports not filed by the statutory deadline.

#### 2015 PFD: Late Fee Assessment

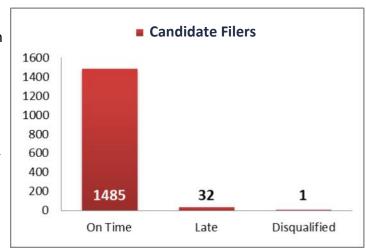
Annual Filers that do not file their PFD by May 1 are assessed a \$10 per day late fee. If the filing is over 30 days late, the fee shall accrue at \$100 per day, up to a maximum of \$6,000. (§105.963.3).

A person who fails to file the PFD may also be subject to having compensation withheld until

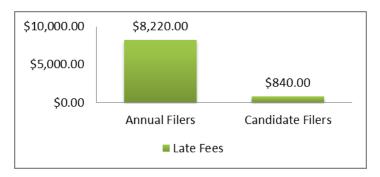


that person files the PFD and may also be subject to suspension from office if the person does not file the PFD within 30 days after receiving notice that the PFD is late. At the request of the Commission, the Attorney General or prosecuting attorney may take necessary legal action to enforce this provision (§105.492.1).

Candidate Filers that do not file their PFD by the 14th day after the close of filing for their election are assessed a \$10 per day late fee, for the first seven days. If the candidate has not yet filed a PFD by the 21st day after the close of filing for their election, the MEC will notify the election official who accepted the declaration of candidacy of the failure to file a PFD. The candidate is disqualified as a candidate and the election authority is required to remove his or her name from the ballot (§105.492.2).



In 2015, total late fees assessed for annual filers was \$8,220.00 and total late fees assessed for candidate filers was \$840.00. Late fees are deposited in the state general revenue fund.



# **Educational Resources & Training**

## **Training**

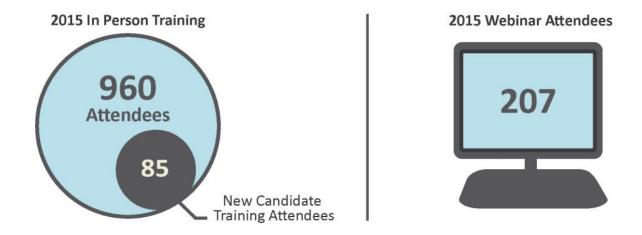
The Missouri Ethics Commission offers training, in a variety of mediums, to candidates, elected and public officials, legislators, lobbyists, and others wanting to learn about campaign finance laws. Topics include campaign finance, conflict of interest, personal financial disclosure, and lobbying.

#### What types of training are offered?

- Trainings/Presentations—as requested from various associations and groups at their events/ conferences
- County/Board of Election Commission training hosted by a particular county or BOEC for the benefit
  of their candidates and elected officials and located in host county
- Webinars—hosted by the MEC and transmitted over the web
- In-person regional training—hosted by the MEC and presented in Jefferson City
- Self-running Tutorials—hosted on the MEC website

#### **Publications and Brochures: Information and Education**

- Quarterly MEC e-Newsletter
- Quick reference Fact Sheets on topics including campaign finance, complaints, lobbyist, and personal financial disclosure
- Campaign Materials Identification Requirements brochure (Paid For By)
- Guide to Ethics Law
- Election Deadlines and Reminders publications for candidates
- @MOEthics Twitter account provides news, deadlines, and links to informative content.



Note: There are fewer elections in odd years, as a result fewer trainings were conducted in 2015.

# **Enforcement**

## **Introduction and Purpose**

#### **Explanation of Investigative and Audit Processes**

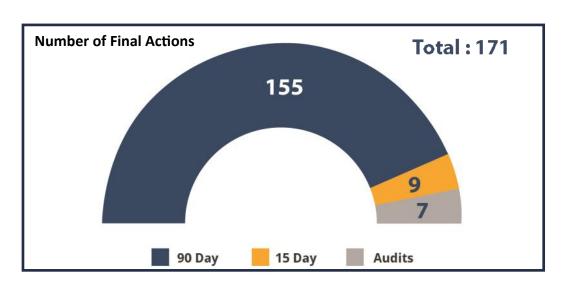
The Missouri Ethics Commission conducts audits and investigations under §§105.955 to 105.961, RSMo. The Commission may receive a notarized complaint alleging a violation of: Lobbying, Conflict of Interest, and Personal Financial Disclosure (Ch. 105); Campaign Finance (Ch. 130); Provisions of the Missouri Constitution, States Statutes, or Orders, Ordinances or Resolutions of political subdivisions relating to official conduct of officials or employees. The Commission may only investigate an alleged violation occurring within 2 years before the complaint is filed.

A complaint is assigned to an investigator who completes the investigation and presents a report to the Commission within 90 days. However, if a complaint is received alleging campaign finance or violations by a candidate within 60 days before an election, the report must be presented to the Commission within 15 business days. Such investigations are limited in scope to the allegations contained in the original complaint.

The Commission reviews the report to determine if there are reasonable grounds to believe a violation has occurred. If the Commission finds reasonable grounds, it refers the report to the Commission Counsel or the appropriate prosecutorial authority for further legal action. If the Commission does not find reasonable grounds, it dismisses the complaint.

An audit can occur as a result of staff review of a committee's campaign finance disclosure reports filed with the MEC or by referral from a local election authority. After review, if there are reasonable grounds to believe that a violation has occurred, the Director shall initiate an audit of the committee. Unlike a complaint, an audit report may take more than 90 days to complete before being presented to the Commission. If the Commission finds reasonable grounds, it refers the report to the Commission Counsel or the appropriate prosecutorial authority for further legal action. If the Commission does not find reasonable grounds, it dismisses the complaint.

Within 5 days of initiating an investigation or audit, the Commission notifies the parties. State law requires investigations and audits to remain confidential except for the Commission's final actions, which are posted on the MEC website.



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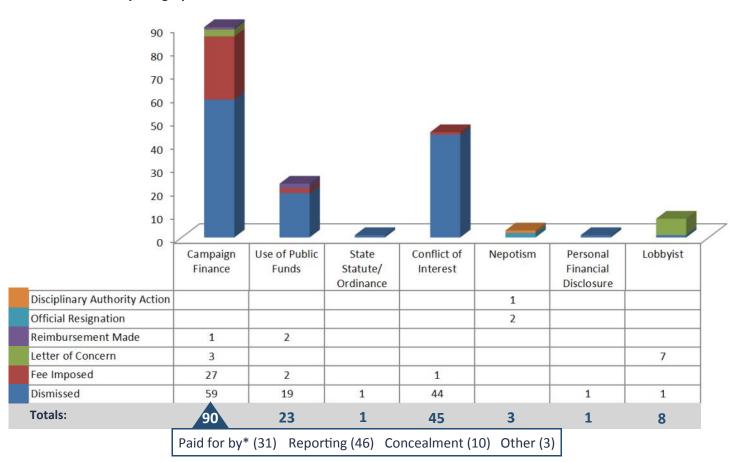
#### 2015 Enforcement: Statistics

#### **Jurisdictional Areas of Investigation**

1. **Campaign Finance**: The campaign finance disclosure requirements contained in chapter 130. Campaign finance violations may include reporting issues, paid for by violations, and related violations.

- 2. **State Statute/Ordinance:** Constitutional provisions, state statutes, orders, ordinances, or resolutions relating to a state or local official's conduct (including constitutional provision regarding nepotism, and state statutes such as use of public funds).
- 3. **Code of Conduct**: Any code of conduct promulgated by any department, division or agency of state government, or by state institutions of higher education, or by executive order.
- 4. Conflict of Interest: The conflict of interest laws contained in §§105.450 to 105.468 and §171.181.
- 5. **Personal Financial Disclosure**: The financial interest disclosure requirements contained in §§105.483 to 105.492.
- 6. **Lobbyists**: The requirements imposed on lobbyists by §§105.470 to 105.478. *Investigations must remain confidential, as required by state law, except for the Commission's final actions.*

#### 2015 Final Actions by Category

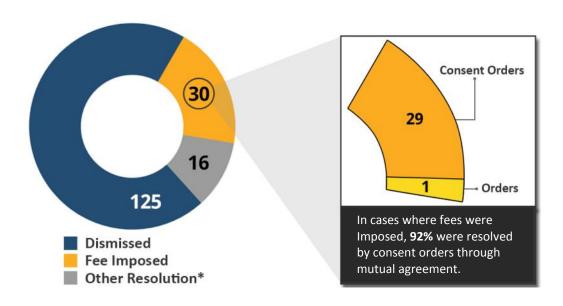


<sup>\*</sup>Paid for by, or campaign material identification requirements require that any person publishing, circulating, or distributing campaign material must have the words "Paid for by" followed by proper identification of the sponsor on the face of the material in a clear and conspicuous manner. §130.031.8

# **Enforcement**

## 2015 Enforcement: Statistics

#### **Results of Investigations and Audits**





#### \*Other Resolution:

Letter of Concern (10)

Official Resigned (2)

Reimbursement Made to Committee—Campaign Finance (1)

Reimbursement Made to Political Subdivision—Use of Public Funds (2)

Disciplinary Authority Action (1)

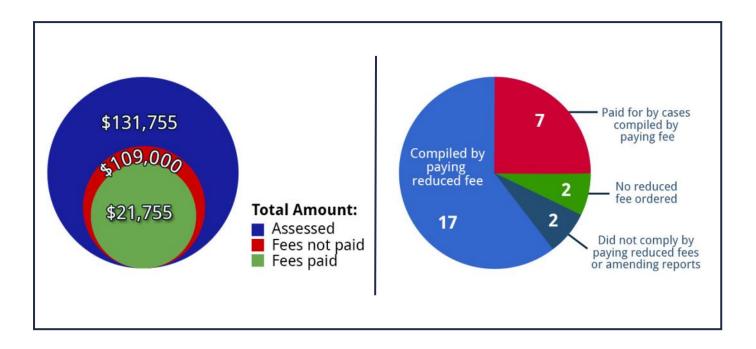
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## 2015 Assessment of Fees for Violations

The Commission has discretion as to whether to assess fees when it finds probable cause to believe a violation or violations have occurred. Specifically, §105.961, RSMo, provides the Commission with various remedies, including the authority to impose fees. The Commission is authorized to assess up to \$1,000 per violation, or double the amount involved in the violation. A case before the Commission may involve one violation or multiple violations.

When the Commission assesses fees, violators may be given the option to pay a percentage (typically 10% or 20%, depending on the severity of the violation) on the condition that no further violations of law will occur within the next 2 years. Following this approach, the Commission collected \$21,755 in fees in 30 cases during 2015. This approach achieves compliance with the order and also provides a strong incentive for future compliance.

If the parties agree to a reduced fee or the Commission agrees to assess a reduced fee after a hearing, but the party does not comply with the terms of the agreement or order, the Commission will impose the entire fee. In 2015, the Commission imposed \$109,000 in 2 cases where violators did not meet the conditions set out in the agreement or order.



# Missouri Ethics Commission

#### **Commissioners**

Nancy Hagan, Chair

Democrat

7<sup>th</sup> Congressional District

Term expires March 15, 2018

Bill Deeken, Vice Chair

Republican

3<sup>rd</sup> Congressional District

Term expires March 15, 2018

Eric L. Dirks

Democrat

5<sup>th</sup> Congressional District

Term expires March 15, 2018

Kim Benjamin

Democrat

4<sup>th</sup> Congressional District

Term expires March 15, 2020

**George Ratermann** 

Republican

2<sup>nd</sup> Congressional District

Term expires March 15, 2020

**Don Summers** 

Republican

6<sup>th</sup> Congressional District

Term expires March 15, 2020

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